A Reckoning

Colonial atrocities and academic reputations on trial in a British courtroom

By Marc Parry | June 01, 2016

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Mau Mau suspects are led away for questioning after being captured in the Great Rift Valley in Kenya.

elp us sue the British government for torture. That was the request Caroline Elkins, a Harvard historian, received in 2008. The idea was both legally improbable and professionally risky. Improbable because the case, then being assembled by human-rights lawyers in London, would attempt to hold Britain accountable for atrocities perpetrated 50 years earlier, in pre-independence Kenya. Risky because investigating those

misdeeds had already earned Elkins heaps of abuse.

She had come to prominence in 2005 with a book that exhumed one of the nastiest chapters of British imperial history: the suppression of Kenya's Mau Mau rebellion. Elkins's study, *Imperial Reckoning*, chronicled how the British had battled this

anticolonial uprising by confining some 1.5 million Kenyans to a network of detention camps and heavily patrolled villages. It was a tale of systematic violence and high-level cover-ups.

It was also an unconventional first book for a junior scholar. Elkins framed the story as a personal journey of discovery. She published it with a trade press, Henry Holt & Company. Her prose seethed with outrage. *Imperial Reckoning* earned Elkins a great deal of attention and a Pulitzer Prize. But the book polarized scholars. Some praised Elkins for breaking the "code of silence" that had squelched discussion of British imperial violence. Others branded her a self-aggrandizing crusader whose overstated findings had relied on sloppy methods and dubious oral testimonies.

By 2008, Elkins's job was on the line. Her Harvard tenure case, once on the fast track, had been delayed in response to criticism of her work. To secure a permanent position, she needed to make progress on her second book. This would be an ambitious study of violence at the end of the British Empire, one that would take her far beyond the controversy that had engulfed her Mau Mau work.



Peter Searle for The Chronicle

Caroline Elkins

That's when the phone rang, pulling her back in. A London law firm was preparing to file a reparations claim on behalf of elderly Kenyans who had been tortured in detention camps during the Mau Mau revolt. Elkins's research had made the suit possible. Now the lawyer running the case wanted her to sign on as an expert witness. Elkins was in the top-floor study of her Cambridge home when the call came. She looked at the file boxes around her. "I was supposed to be spending my time working on this next book," she says. "Keep my head down and be an academic. Don't go out and be on the front page of the paper."

She said yes. She wanted to rectify injustice. And she stood behind her work. "I was kind of like a dog with a bone," she says. "I knew I was right."

What she didn't know was that the lawsuit would expose a secret: a vast colonial archive that had been hidden for half a century. The files within would be a reminder to historians of just how far a government would go to sanitize its past. And the story Elkins would tell about those papers would once again plunge her into controversy.

the role of Mau Mau avenger. Now 47, she grew up a lower-middle-class kid in Ocean Township, N.J. Her mother was a schoolteacher; her father, a computer-supplies salesman. In high school, she worked at a pizza shop that was run by what she calls "low-level mob." You still hear this background when she speaks. Foul-mouthed, fast-talking, and hyperbolic, Elkins can sound more Central Jersey than Harvard Yard. She classifies fellow scholars as friends or enemies. When talking about academic criticism, she invokes a violent metaphor: "He just cut me off at the knees."

After high school, Princeton University recruited her to play soccer, and she considered a career in the sport. But an African-history class put her on a different path. For her senior thesis, Elkins visited archives in London and Nairobi to study the shifting roles of women from Kenya's largest ethnic group, the Kikuyu. She stumbled onto files about an all-female Mau Mau detention camp called Kamiti, a discovery that kindled her curiosity.

The Mau Mau uprising had long fascinated scholars. It was as an armed rebellion launched by the Kikuyu, who had lost land during colonization. Its adherents mounted gruesome attacks on white settlers and fellow Kikuyu who collaborated with the British administration. Colonial authorities portrayed Mau Mau as a descent into savagery, turning its fighters into "the face of international terrorism in the 1950s," as one scholar puts it. The British, declaring a state of emergency in

1952, proceeded to attack the movement along two tracks. They waged a forest war against 20,000 Mau Mau fighters, and, with African allies, also targeted a bigger civilian enemy: roughly 1.5 million Kikuyu thought to have proclaimed their allegiance to the Mau Mau campaign for land and freedom. That fight took place in a system of detention camps.

Elkins enrolled in Harvard's history Ph.D. program knowing she wanted to study those camps. An initial sifting of the official records conveyed a sense that these had been sites of rehabilitation, not punishment, with civics and home-craft classes meant to instruct the detainees to be good citizens. Incidents of violence against prisoners were described as isolated events. When Elkins presented her dissertation proposal in 1997, its premise was "the success of Britain's civilizing mission in the detention camps of Kenya."

But that thesis crumbled as Elkins dug into her research. She met a former colonial official, Terence Gavaghan, who had been in charge of rehabilitation at a group of detention camps on Kenya's Mwea Plain. Even in his 70s, he was a formidable figure: well over six feet tall, with an Adonis-like physique and piercing blue eyes. Elkins, questioning Gavaghan in London, found him creepy and defensive. He denied violence she hadn't asked about.

"What's a nice young lady like you working on a topic like this for?" he asked Elkins, as she recalled the conversation many years later.

"I'm from New Jersey," she answered. "We're a different breed. We're a little tougher. So I can handle this, don't worry."

In the British and Kenyan archives, meanwhile, Elkins encountered another oddity. Many documents related to the detention camps were either absent or still classified as confidential 50 years after the war. She discovered that the British had torched documents in bonfires ahead of their 1963 withdrawal from Kenya. The scale of the archival cleansing had been enormous. For example, three departments

had maintained individual files for each of the reported 80,000 detainees. At a minimum, there should have been 240,000 such files in the archives. She found only a few hundred.

But important records escaped the purges. One day in the spring of 1998, after months of often frustrating searches, she discovered a baby-blue folder that would become central to both her book and the Mau Mau lawsuit. Stamped "secret," it revealed a system for breaking recalcitrant detainees by isolating them, torturing them, and forcing them to work. This was called "the dilution technique." Britain's Colonial Office had endorsed it. And, as Elkins would eventually learn, Gavaghan had developed the technique and put it into practice.

Later that year, Elkins traveled to the rural highlands of Central Kenya to begin interviewing former detainees. Some thought she was British and refused to speak with her at first. But she eventually gained their trust. Over some 300 interviews, she heard testimony after testimony of torture. She met people like Salome Maina, who had been accused of supplying arms to the Mau Mau. Maina told Elkins she had been beaten unconscious by Kikuyu loyalists collaborating with the British. When she failed to provide information, she said, they raped her using a bottle filled with pepper and water. A booted foot held it in place as the burning mixture poured inside her.



Reuters

Caroline Elkins served as an expert witness against the British government on behalf of Kenyans who survived torture and abuse during the Mau Mau rebellion. Elkins's fieldwork brought to the

surface stories that had been repressed by Kenya's policy of official amnesia. After the country gained independence in 1963, its first prime minister and president, Jomo Kenyatta, a Kikuyu, declared repeatedly that Kenyans must "forgive and forget the past." This helped contain the hatred between Kikuyu who had joined the Mau Mau revolt and those who had fought on the side of the British. In prying open that story, Elkins would meet younger Kikuyu who didn't know their parents or grandparents had been detained. Kikuyu who didn't know that the reason they had been forbidden to play with their neighbor's children was that the neighbor had been a loyalist collaborator who raped their mother. Mau Mau was still a banned movement in Kenya, and would remain so until 2002. When Elkins interviewed Kikuyu in their remote homes, they whispered.

Elkins emerged with a book that turned her initial thesis on its head. The British had sought to quell the Mau Mau uprising by instituting a policy of mass detention. This system — "Britain's gulag," as Elkins called it — had affected far more people than previously understood. She calculated that the Mau Mau camps held not 80,000 detainees, as the official figures had it, but between 160,000 and 320,000. She also came to understand that colonial authorities had herded Kikuyu women and children into some 800 enclosed villages dispersed across the countryside. These heavily patrolled villages — cordoned off by barbed wire, spiked trenches, and watchtowers — amounted to another form of detention. In camps, villages, and other outposts, the Kikuyu suffered forced labor, disease, starvation, torture, rape, and murder.

"I've come to believe that during the Mau Mau war British forces wielded their authority with a savagery that betrayed a perverse colonial logic: only by detaining nearly the entire Kikuyu population of 1.5 million people and physically and psychologically atomizing its men, women, and children could colonial authority be restored and the civilizing mission reinstated," Elkins wrote in *Imperial Reckoning*.

After nearly a decade of oral and archival research, she had uncovered "a murderous campaign to eliminate Kikuyu people, a campaign that left tens of thousands, perhaps hundreds of thousands, dead."

lkins knew her findings would be explosive. But the ferocity of the response went beyond what she could have imagined.

Felicitous timing helped. *Imperial Reckoning* hit bookstores after the wars in Iraq and Afghanistan had touched off debate about imperialism. It was a moment when another historian, Niall Ferguson, had won acclaim for his sympathetic writing on British colonialism. Hawkish intellectuals pressed America to embrace an imperial role. Then came Bagram. Abu Ghraib. Guantánamo. These controversies primed readers for stories about the underside of empire.

Enter Elkins. Young, articulate, and photogenic, she was fired up with outrage over her findings. Her book cut against an abiding belief that the British had managed and retreated from their empire with more dignity and humanity than had other former colonial powers, like the French or the Belgians. And she didn't hesitate to speak about that research in the grandest possible terms: as a "tectonic shift in Kenyan history."

Some academics shared her enthusiasm. By conveying the perspective of the Mau Mau themselves, *Imperial Reckoning* marked a "historical breakthrough," says Wm. Roger Louis, a historian of the British Empire at the University of Texas at Austin. Richard Drayton of King's College London, another imperial historian, judged it an "extraordinary" book whose implications went beyond Kenya. It set the stage for a rethinking of British imperial violence, he says, demanding that scholars reckon with colonial brutality in territories like Cyprus, Malaya, and Aden (now part of Yemen).

But many other scholars slammed the book. No review was more devastating than the one that Bethwell A. Ogot, a senior Kenyan historian, published in the flagship *Journal of African History*. Ogot dismissed Elkins as an uncritical imbiber of Mau

Mau propaganda. In compiling "a kind of case for the prosecution," he argued, she had glossed over the litany of Mau Mau atrocities: "decapitation and general mutilation of civilians, torture before murder, bodies bound up in sacks and dropped in wells, burning the victims alive, gouging out of eyes, splitting open the stomachs of pregnant women." Ogot also suggested that Elkins might have made up quotes and fallen for the bogus stories of financially motivated interviewees. Pascal James Imperato picked up the same theme in *African Studies Review*. Elkins's work, he wrote, depended heavily on the "largely uncorroborated fifty-year-old memories of a few elderly men and women interested in financial reparations."

Sensationalism was another charge. That manifested itself in a big debate over Elkins's mortality figures. *Imperial Reckoning* opens by describing a "murderous campaign to eliminate Kikuyu people" and ends with the suggestion that "between 130,000 and 300,000 Kikuyu are unaccounted for," an estimate derived from Elkins's analysis of census figures. "In this very long book, she really doesn't bring out any more evidence than that for talking about the possibility of hundreds of thousands killed, and talking in terms almost of kind of genocide as a policy," says Philip Murphy, a University of London historian who directs the Institute of Commonwealth Studies and co-edits the *Journal of Imperial and Commonwealth History*. This marred what was otherwise an "incredibly valuable" study, he says. "If you make a really radical claim about history, you really need to back it up solidly."

Critics didn't just find the substance overstated. They also rolled their eyes at the narrative Elkins told about her work. Particularly irksome, to some Africanists, was her claim to have discovered an unknown story. This was a motif of feature articles on Elkins in the popular press. But it hinged on the public ignorance of African history and the scholarly marginalization of Africanist research, wrote Bruce J. Berman, a historian of African political economy at Queen's University, in Kingston, Ontario. During the Mau Mau war, journalists, missionaries, and colonial whistle-blowers had exposed abuses. The broad strokes of British misbehavior were known by the late '60s, Berman argued. Memoirs and studies had added to the picture. *Imperial Reckoning* had broken important new ground, providing the most

comprehensive chronicle yet of the detention camps and prison villages. But among Kenyanists, Berman wrote, the reaction had generally been no more than "it was as bad as or worse than I had imagined from more fragmentary accounts."

He called Elkins "astonishingly disingenuous" for saying her project began as an attempt to show the success of Britain's liberal reforms. "If, at that late date," he wrote, "she still believed in the official British line about its so-called civilizing mission in the empire, then she was perhaps the only scholar or graduate student in the English-speaking world who did."

To Elkins, the vituperation felt over the top. And she believes there was more going on than the usual academic disagreement. Kenyan history, she says, was "an old boys' club." Women worked on noncontroversial topics like maternal health, not blood and violence during Mau Mau. Now here came this interloper from the United States, blowing open the Mau Mau story, winning a Pulitzer, landing media interviews. It raised questions about why they hadn't told the tale themselves. "Who is controlling the production of the history of Kenya? And that was white men from Oxbridge, not a young American girl from Harvard," she says.

n April 6, 2011, the debate over Caroline Elkins's work shifted from the pages of academic journals to the marbled Great Hall of the Royal Courts of Justice, in London. A scrum of cameras turned out to document the real-life imperial reckoning: four elderly plaintiffs from rural Kenya, some clutching canes, who had come to the heart of the former British Empire to seek justice. Elkins paraded with them outside the court. Her career was now secure: Harvard had awarded her tenure in 2009, based on *Imperial Reckoning* and the research she had done for a second book. But she remained nervous about the case. "Good God," she thought. "This is the moment where literally my footnotes are on trial."

In preparation, Elkins had distilled her book — absent the oral testimony — into a 78-page witness statement for the court. The claimants now marching beside her were just like the people she had interviewed in Kenya. One, Paulo Nzili, said he had been castrated with pliers at a detention camp. Another, Jane Muthoni Mara,

reported being sexually assaulted with a heated glass bottle. Their case made the same claim as *Imperial Reckoning*: This mistreatment was part of systematic violence against detainees, sanctioned by British authorities.

There was one difference now. Many more documents were coming out.

Just as the hearings were set to begin, a story broke in the British press that would affect the case, the *Imperial Reckoning* debate, and the broader community of imperial historians. A cache of papers had come to light. They documented Britain's torture and mistreatment of detainees during the Mau Mau rebellion. *The Times* splashed the news across its front page: "50 years later: Britain's Kenya cover-up revealed."

The story exposed to the public an

Popperfoto, Getty Images

British soldiers rounded up local people and searched $\hbox{homes in Karoibangi, Kenya, looking for members of the Mau} had sniffed this trail soon after the$ Mau rebellion.

archival mystery that had long intrigued historians. The British destroyed documents in Kenya — scholars knew that. But for years clues had existed that Britain had also expatriated colonial records that were considered too sensitive to be left in the hands of

successor governments. Kenyan officials country gained its independence. In 1967, they wrote to Britain's Foreign &

Commonwealth Office asking for the return of the country's "stolen papers." The response? Blatant dishonesty, writes David M. Anderson, a University of Warwick historian and author of Histories of the Hanged, a highly regarded book about the Mau Mau war.

Internally, British officials acknowledged that more than 1,500 files, encompassing over 100 linear feet of storage, had been flown from Kenya to London in 1963, according to documents reviewed by Anderson. Yet British officials conveyed none of this in their official reply to the Kenyans. "They were simply told that no such collection of Kenyan documents existed, and that the British had removed nothing that they were not entitled to take with them in December 1963," Anderson writes. The stonewalling continued as Kenyan officials made more inquiries in 1974 and 1981, when Kenya's chief archivist dispatched a team of officials to London to search for what he called the "migrated archives." This delegation was "systematically and deliberately misled in its meetings with British diplomats and archivists," Anderson writes in a 2015 *History Workshop Journal* article titled "Guilty Secrets: Deceit, Denial, and the Discovery of Kenya's 'Migrated Archive.'"

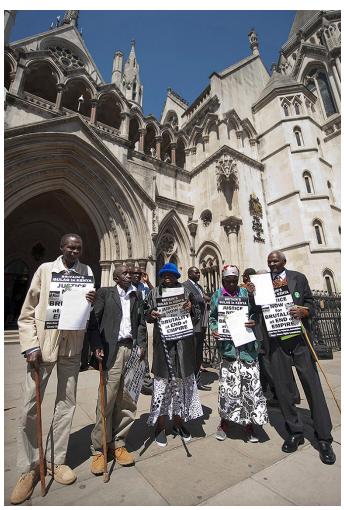
The turning point came in 2010, when Anderson, now serving as an expert witness in the Mau Mau case, submitted a statement to the court that referred directly to the 1,500 files spirited out of Kenya. Under legal pressure, the government finally acknowledged that the records had been stashed at a high-security storage facility that the Foreign & Commonwealth Office shared with the intelligence agencies MI5 and MI6. It also revealed a bigger secret. This same repository, called Hanslope Park, held thousands of files that Britain had removed from a total of 37 former colonies.

The disclosure sparked an uproar in the press. "Some of these colonies, as they moved toward independence, their sense of themselves as a people and a nation was shaped by their resistance to colonial rule and their determination to shake it off," says Ian Cobain, a *Guardian* reporter who covered the story. "And the British documentation that describes that process was a very important part of the establishment of their own nations. And it's either been destroyed, or it's been hidden in a sort of MI5, MI6 outpost north of London for the last few decades."

Its exposure flabbergasted Elkins: "After all these years of being just roasted over the coals, they've been sitting on the evidence? Are you frickin' kidding me? This almost destroyed my career."

Events moved quickly from there. In court, lawyers representing the British government tried to have the Mau Mau case tossed out. Britain could not be held responsible because liability for any colonial abuses had devolved to the Kenyan

government upon independence, they argued. But the presiding judge, Richard McCombe, dismissed the government's bid to dodge responsibility as "dishonorable." He ruled that the claim could move forward. "There is ample evidence even in the few papers that I have seen suggesting that there may have been systematic torture of detainees," he wrote in July 2011.



Ben Stansall, AFP, Getty Images

Survivors of the Mau Mau uprising in British Kenya traveled to London in 2009 to attend legal proceedings over their allegations that they were tortured and unlawfully imprisoned by the colonial government in the 1950s.

And that was before historians had a chance to thoroughly review the newly discovered files, known as the "Hanslope disclosure." A careful combing through of these documents might normally have taken three years. Elkins had about nine months. Working with five students at Harvard, she found thousands of records relevant to the case: more evidence on the nature and extent of detainee abuse, more details on what officials knew about it, new material about the brutal "dilution technique" used to break hard-core detainees. These documents would probably have spared her years of research for Imperial Reckoning. She drew on them to compose two more witness statements for the court.

Back in London, Foreign Office lawyers conceded that the elderly

Kenyan claimants had suffered torture during the Mau Mau rebellion. But too much time had elapsed for a fair trial, they contended. There weren't enough surviving witnesses. The evidence was insufficient. In October of 2012, Justice McCombe

rejected those arguments, too. His decision, which noted the thousands of Hanslope files that had emerged, allowed the case to proceed to trial. It also fed speculation that many more colonial-abuse claims would crop up from across an empire that once ruled about a quarter of the earth's population.

The British government, defeated repeatedly in court, moved to settle the Mau Mau case. On June 6, 2013, Foreign Secretary William Hague read a statement in Parliament announcing an unprecedented agreement to compensate 5,228 Kenyans who were tortured and abused during the insurrection. Each would receive about \$4,000. "The British government recognizes that Kenyans were subject to torture and other forms of ill-treatment at the hands of the colonial administration," Hague said. Britain "sincerely regrets that these abuses took place." The settlement, in Anderson's view, marked a "profound" rewriting of history. It was the first time Britain had admitted carrying out torture anywhere in its former empire.

he lawyers were done fighting, but the academics were not. The Mau Mau case has fueled two scholarly debates, one old and one new.

The old one is about Caroline Elkins. To the historian and her allies, a single word summarizes what happened in the High Court: vindication. Scholars had mistreated Elkins in their attacks on *Imperial Reckoning*. Then a British court, which had every reason to sympathize with those critics, gave her the fair hearing academe never did. By ruling in her favor, the court also implicitly judged her critics.

The evidence backing this account comes from Justice McCombe, whose 2011 decision had stressed the substantial documentation supporting accusations of systematic abuses. That "spoke directly to claims that, if you took out the oral evidence" in *Imperial Reckoning*, "the whole thing fell apart," Elkins says. Then the Hanslope disclosure added extensive documentation about the scale and scope of what went on. At least two scholars have noted that these new files corroborated important aspects of the oral testimony in *Imperial Reckoning*, such as the

systematic beating and torture of detainees at specific detention camps. "Basically, I read document after document after document that proved the book to be correct," Elkins says.

Her victory lap has played out in op-eds, interviews, and journal articles. It may soon reach an even bigger audience. Elkins has sold the film rights for her book and personal story to John N. Hart Jr., the producer of hits including *Boys Don't Cry* and *Revolutionary Road*. An early summary of the feature film he is developing gives its flavor: "One woman's journey to tell the story of the colonial British genocide of the Mau Mau. Threatened and shunned by colleagues and critics, Caroline Elkins persevered and brought to life the atrocities that were committed and hidden from the world for decades."

But some scholars find aspects of Elkins's vindication story unconvincing. Philip Murphy, who specializes in the history of British decolonization, attended some of the Mau Mau hearings. He thinks Elkins and other historians did "hugely important" work on the case. Still, he does not believe that the Hanslope files justify the notion that hundreds of thousands of people were killed in Kenya, or that those deaths were systematic. "Probably most of the historical criticisms of the book still stand," he says. "I don't think the trial really changes that."

Susan L. Carruthers feels the same about her own criticism of *Imperial Reckoning*.

Carruthers, a professor of history at Rutgers University at Newark, had cast doubt on Elkins's self-dramatization: her account of naïvely embarking on a journey of THE CHRONICLE

Personal discovery, only to see the seal of the professor her eyes. She finds that Elkins's current "narrative of victimization" self-seal of the seal of the seal of the seal of the seal of the professor at Harvard — and this on the strength of the book that supposedly also made you outcast and vilified by all and sundry," she says. "If only all the rest of us could be ostracized and have to make do with a Pulitzer and a full professorship at Harvard."

he second debate triggered by the Mau Mau case concerns not just Elkins but the future of British imperial history. At its heart is a series of documents that now sits in the National Archives as a result of Britain's decision to make public the formerly secret Hanslope files. These files describe, in extensive detail, how the British government went about retaining and destroying colonial records in the waning days of empire. Elkins considers them to be the most important new material to emerge from the Hanslope disclosure.

On a Tuesday morning in late March, she visits the National Archives to have a look at those files. The facility occupies a 1970s-era concrete building that sits beside a pond in Kew, about an hour's train ride from central London. It conveys efficiency, with bright red cubbies for retrieving documents, numbered tables for reading them, and scrupulously enforced rules for details as small as the type and quantity of pencils permitted inside (up to five, without erasers).

By Elkins's account, the documents she is here to see demonstrate that Britain brought a similar degree of bureaucratic care to sanitizing its past. A blue cord holds together the thin, yellowed pages, which smell of decaying paper. One record, a 1961 dispatch from the British colonial secretary to authorities in Kenya and elsewhere, directs that no documents should be handed over to a successor regime that might, among other things, "embarrass" Her Majesty's Government. Another details the system that would be used to carry out that order. All Kenyan files were to be classified as either "Watch" or "Legacy." The Legacy files could be passed on to

Lenya. The Watch files would to the Heren Heren Relation or destroyed. A certificate of destruction was to be issued for every document destroyed — in duplicate. The files indicate that roughly 3.5 tons of Kenyan documents were bound for the incinerator.

"The overarching takeaway is that the government itself was involved in a very highly choreographed, systematized process of destroying and removing documents so it could craft the official narrative that sits in these archives," Elkins says. "I never in my wildest dreams imagined this level of detail," she adds, speaking in a whisper but opening her green eyes wide. "I imagined it more of a haphazard

kind of process." What's more, "It's not just happening in Kenya to this level, but all over the empire." For British historians, this is "absolutely seismic," she says.

"Everybody right now is trying to figure out what to make of this."

Elkins laid out what she makes of it in a 2015 *American Historical Review* essay. Basically, she thinks end-of-empire historians have largely failed to show skepticism about the archives. She thinks the manipulation of those records puts a cloud over many studies that have been written based on their contents. And she thinks all of this amounts to a watershed moment in which historians must rethink their field.

The issue of archival erasure figures prominently in Elkins's next book, a history of violence at the end of the British Empire whose case studies will include Kenya, Aden, Cyprus, Malaya, Palestine, and Northern Ireland. But if the response to her latest claims is any indication, her arguments will be controversial. The same document shenanigans that leave Elkins wide-eyed prompt several other historians to essentially shrug. "That's exactly what you would expect of a colonial administration, or any government in particular, including our own," laughs Louis, the UT-Austin historian of British Empire. "That's the way a bureaucracy works. You want to destroy the documents that can be incriminating."

Murphy says Elkins "has a tendency to caricature other historians of empire as simply passive and unthinking consumers in the National Archives supermarket, who don't think about the ideological way in which the archive is constructed."

They've been far more skeptical than that, he says. Historians, he adds, have always THE CHRONICLE

Tealt with the absence of document this has a decreased by history constantly changes, with new evidence and new paradigms. The says be a discovery about document destruction will change the whole field is "simply not true," he says. "That's not how history works."

Some historians who have read the document-destruction materials come away with a picture of events that seems less Orwellian than Elkins's. Anderson's review of the evidence shows how the purging process evolved from colony to colony and

allowed substantial latitude to local officials. Tony Badger, a University of Cambridge professor emeritus who monitored the Hanslope files' release, writes that there was "no systematic process dictated from London."

Badger sees a different lesson in the Hanslope disclosure: a "profound sense of contingency." Over the decades, archivists and Foreign Office officials puzzled over what to do with the Hanslope papers. The National Archives essentially said they should either be destroyed or returned to the countries from which they had been taken. The files could easily have been trashed on at least three occasions, he says, probably without publicity. For a variety of reasons, they weren't. Maybe it was the squirrel-like tendency of archivists. Maybe it was luck. In retrospect, he says, what is remarkable is not that the documents were kept secret for so many years. What is remarkable is that they survived at all.

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